Utility Goals for the Efficiency Resource: Impact of PUC Rulemaking Project No. 39674 on Future Programs



Amy Martin CATEE Conference October 10, 2012



Overview

- Frontier Associates
- EUMMOT
- Utility Program Overview and Results to Date
- Impact of Latest PUC Energy Efficiency Rule
- 2013 Energy Efficiency Portfolios



Who is Frontier?

Frontier Associates, LLC

- Founded in 1999 by Bill Brooks & Jay Zarnikau
- Energy Efficiency and Renewable Energy Consulting Firm
 - Energy Pricing & Resource Planning
 - Energy Efficiency & Renewable Energy Programs
 - Market Research
 - Regulatory Assistance
 - Database Solutions
 - EUMMOT Administrator

Putting together successful energy efficiency solutions.





Who is EUMMOT?



Electric Utility Marketing Managers of Texas (EUMMOT)

- Voluntary organization of electric investor-owned utilities (IOUs)
- Formed to address utility industry energy efficiency issues
- Facilitates coordination among program managers











THE POWER OF PEOPLE ***









Who are you?

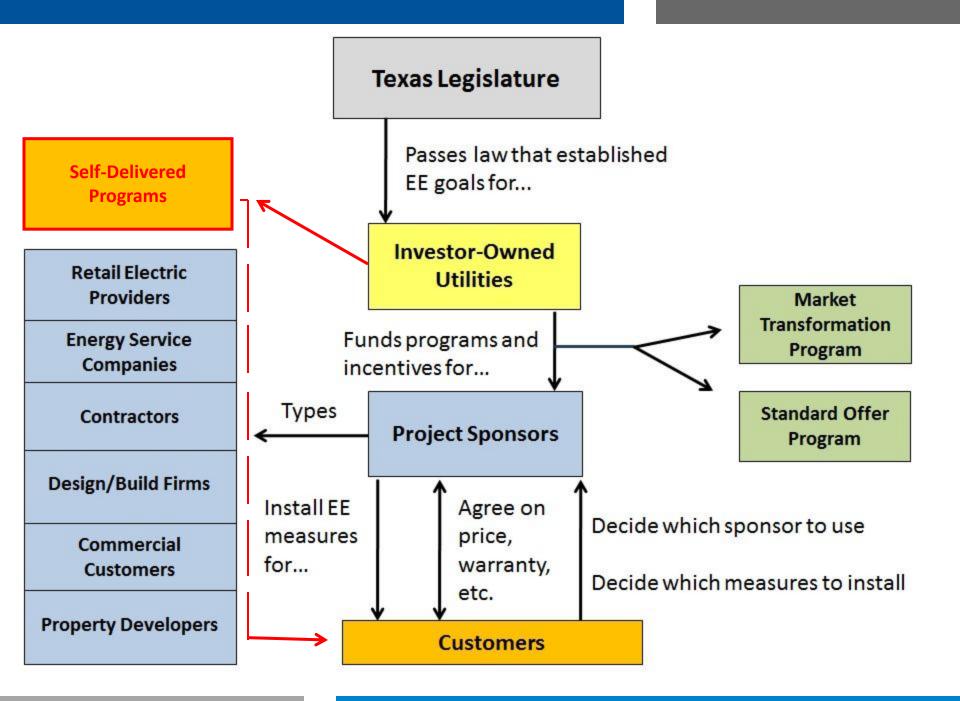






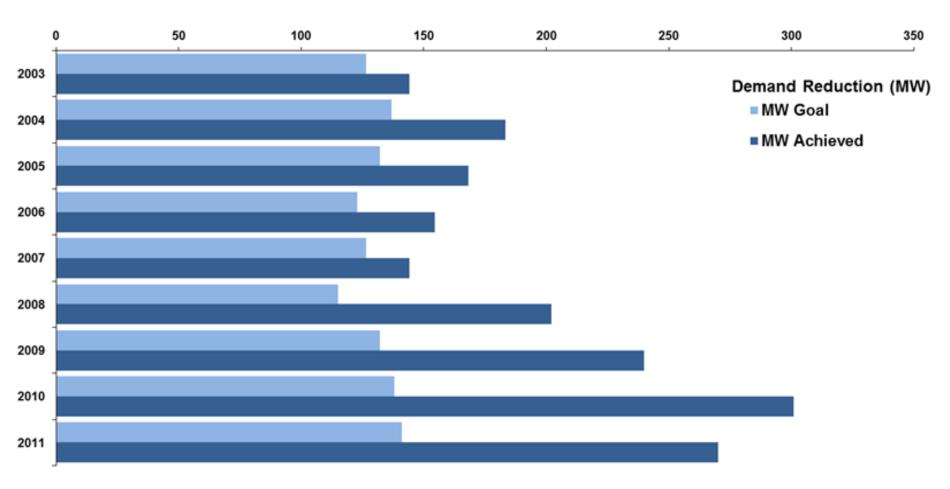






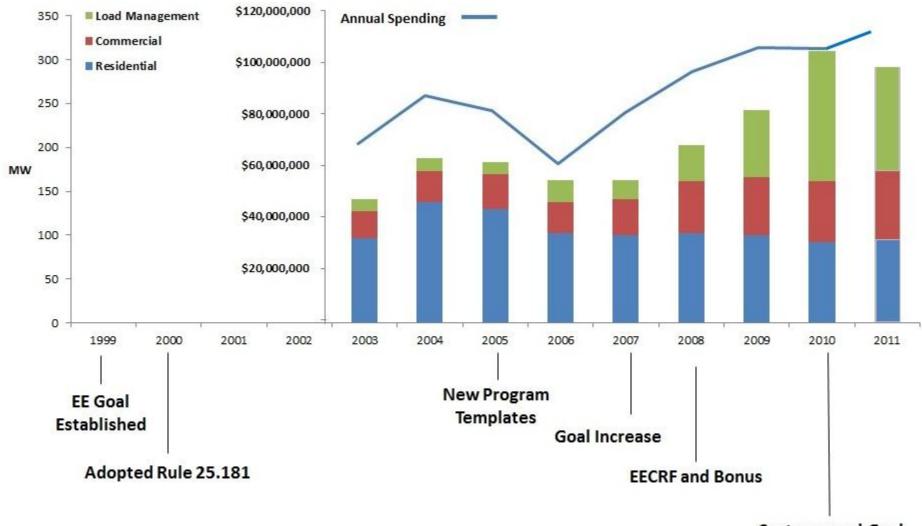


Demand Reduction, 2003 - 2011



* Approximately 1,900 MW of peak demand reduction and 4,600 GWh of electricity savings *

Implications of Energy Efficiency Rules Over Time...?



Cost caps and Goal

PUC Rulemaking: Project No. 39674

3) April 2012

• Proposal for Publication

2) September 2011

• Strawman Issued

1) August 2011

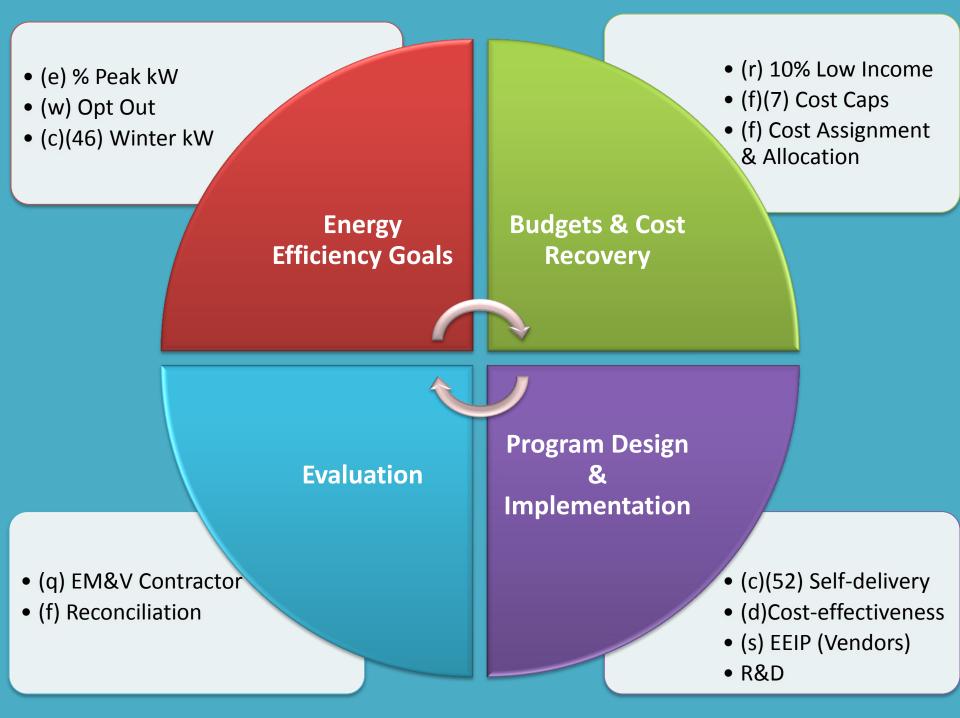
• Project Opened

4) September 2012

• Proposal for Adoption

2011 Legislative Session

Issue	PUC Substantiv	/e Rule 25.181	Proposal for Adoption (PFA) Summary	Notes/Implications
	Current Rule	PFA		
Load Management (LM) Load Management (LM) LM is safe; mandatory transition is not appropriate at this time; no caps				
Preamble Q1: Transition LM to ERCOT	NA	NA	NA	applied Current standards are approved; utilities should continue to develop
Preamble Q2: Performance Standards; Equipment Incentives	NA	NA	NA Utilities must work with ERCOT to identify eligible loads and shall integrate such loads into the ERCOT	own performance standards and coordinate with ERCOT No real impact on how utilities are currently interacting with ERCOT
Requirements for LM Programs	NA	(m)(6)	market to the extent feasible Definitions	(Impacts to note?)
			The ratio of the annual energy savings goal, in kWh, to the peak demand goal for the year, measured in	Language cleaned up but meaning did not change. Utilities can continue to calculate energy goal based off of demand goal (and not kW actually
Conservation load factor (formerly "Capacity factor")	(c)(2)	(c)(6)	A for-profit entity engaged in an industrial process taking electric service at transmission voltage, or a	achieved)
			for-profit entity engaged in an industrial process taking electric service at distribution voltage that qualifies for a tax exemption under Tax Code §151.317 and has submitted an identification notice	
Industrial Customer	NA	(c)(30)	pursuant to subsection (w) Reduction in demand on the utility's system at the times of the utility's summer peak period or winter	Industrial customers allowed to opt-out
Peak demand reduction	(c)(25)	(c)(45)	peak period For the purpose of this section, the peak period consists of the hours from 1 pm to 7 pm (June, July, Aug,	Adds winter peak
Peak period	(c)(26)	(c)(46)	Sept) and from 6 am to 10 am and 6 pm to 10 pm (Dec, Jan, Feb), excluding weekends and federal holidays	Adds winter peak hours
Rate class	NA	(c)(49)	For the purpose of calculating EECRF rates, a utility's rate classes are those retail rate classes approved in the utility's most recent base-rate proceeding, excluding non-eligible customers	
			A program developed by a utility in an area in which customer choice is not offered that provides incentives directly to customers. The utility may use internal or external resources to design and	Implementing SB 1125: ERCOT utilities may petition the PUC to offer self-
Self-delivered program Others to be added as deemed necessary	NA	(c)(52)	administer the program	delivered programs in a contested case hearing (e)(5)(E)
Cost-effectiveness				
Cost-effectiveness standard	(d)	(d)	Utilities must achieve goals through a portfolio of cost-effective programs	the overall portfolio; only leeway exists with first year (Pilot) MTPs and LI (which must be cost-effective under SIR method)
				Bonus and EM&V Costs should be included in the calculation (what about other costs related to EECRFs [utility/muni EECRF proceeding
Cost-effectiveness calculation Avoided Costs	(d)(1) (d)(2) and (3)	(d)(1) (d)(2) and (3)	Similar to current rule; new language clarifies that performance bonuses are included in program costs No major changes to actual costs used	expenses]?) Updates language to calculate avoided costs for nodal market
			Annual Energy Efficiency Goals	Overall, no major changes. Potential debate: When will a utility be able
Energy Efficiency Goals	(e)(1)	(e)(1)	See rule for details Utilities may apply peak savings on a per project basis to summer or winter peak, but not to both	to switch to % of peak demand? Utilities can now get credit for winter peak demand reduction. Need to
Winter Peak Demand	NA	(e)(3)(G) Ener	summer and winter peaks rgy Efficiency Cost Recovery Factors (EECRFs)	develop deemed savings
			EECRF shall be calculated to recover forecasted program expenditures, over/under recovery including municipal and utility EECRF proceeding expenses, performance bonus and EM&V costs allocated by the	See rule for differences between utilities who collected some EE costs
Costs to be Recovered: General	(f)(1) - (5)	(f)(1)(A) and (B)	Commission	through base rates
Cost Allocation: Customer class vs rate class	(f)	(f)(2)	Commission may approve an EECRF for each eligible rate class. These costs shall be directly assigned to each rate class that receives services under the programs to the maximum extent reasonably possible.	Costs must be assigned at rate class level (no "customer class" option); Utilities will have more than one EECRF (commercial).
Costs to be Recovered: Utility and muni expenses	NA	(f)(3)(A) and (B)	EECRFs are considered ratemaking proceedings; Utility and Muni EECRF proceeding expenses for only the immediately previous proceeding can be included	
			For residential customers and for commercial rate classes whose base rates do not provide for demand charges, the EECRF rates shall be designed to provide only for energy charges. For commercial rate classes whose base rates provide for demand charges, the EECRF rates shall provide for energy charges	
Cost Recovery: Customer charge vs energy charge	(f)(6)	(f)(6)	or demand charges, but not both.	No longer have the choice to recover costs based on a customer charge or an energy charge.
	Not specified - In general: (f)(1) -		Total EECRF costs EXCLUDING EM&V costs and municipal EECRF proceeding expenses, and inclusive of any performance bonus and any EE costs recovered in base rates and adjusted for changes in load subsequent to the last base rate proceeding shall not exceed specified caps unless a good cause	M&V and muni EECRF proceeding expenses are outside the EECRF cost
EECRF Cost Caps: Costs subject to caps	(5)	(f)(7)	exception is filed	Res caps on a per customer charge removed from rule based on cost
EECRF Cost Caps: Amount allowed	(f)(8)	(f)(7)(A) - (D)	Cost Cap levels unchanged	recovery decision; Comm caps to be applied to the aggregate comm customer class and not to individual comm rate classes
			PY 2014 and forward, res and comm cost caps shall be calculated to be the prior period's cost caps increased by a rate equal to the most recently available calendar year's percentage change in the south	
EECRF Cost Caps: Annual increase	NA	(f)(7)(E)	urban CPI, as determined by Fed Bureau of Labor Statistics Non-ERCOT must file by May 1, effective Jan 1 of following year; ERCOT must file by June 1, effective	EECRF cost caps will increase based on inflation each year after 2014
EECRF Filings: Filing deadline and effective date	(f)(4)	(f)(8)	March 1 of following year See rule for ERCOT and Non-ERCOT utilities. In no event shall the effective date of any new or adjusted	
EECRF: Procedural Schedule	(f)(10)	(f)(9)	EECRF occur less than 45 days after the utility files a compliance tariff consistent with a final order approving the new or adjusted EECRF	New procedural schedule
				Much more detailed data required; must be provided in Excel format with intact formulas. (f)(10)(H) requires utilities to report and project
EECRF: Details that must be provided in application	(f)(9)	(f)(10)	Many new requirements. See rule for details.	which service providers may receive more than 5% of a utility's overall incentive payments (may prove difficult?)
EECRF: Application must show the following	(f)(11)	(f)(11)	Many new requirements. See rule for details. Scope includes extent to which the costs recovered through the EECRF complied with PURA and EE Rule	
EECRF: Scope	(f)(12)	(f)(12)	and the extent to which the costs recovered were reasonable and necessary to reduce demand and energy growth. The proceeding SHALL NOT include a review of program design to the extent that the programs complied with the EEIP process.	Scope of EECRF focused on costs and not expanded to include program design issues.
Reconciliation	(f)(12)	NA	NA	Reconciliation removed from EE Rule
EECRF: Notice Requirements	NA	(f)(13)	Notice of EECRF application is deemed reasonable if utility provides written overview to specified parties	Utilities no longer required to publically post EECRF application (newspapers, etc.)
			Performance Bonus	
Bonus: New metric for calculation of max bonus	(h)(3)	(h)(3)	Maximum bonus is equal to 10% of the utility's total net benefits Language expanded to state that a bonus may be reduced for utilities with a lower goal, higher admin	Net benefits are defined in section (h)(2) as: Total avoided costs - Total program costs. Assume that "program costs" do not include M&V?
Bonus: Potential for reduced bonus	(h)(4)	(h)(4)	Language expanded to state that a bonus may be reduced for utilities with a lower goal, nigher admin spending cap, or higher EECRF cost cap	Language from the Proposal for Publication stating that utilities that
Bonus: Good cause exception	NA	NA	NA	receive a good cause exception may be disqualified from the performance bonus was rejected.
Administration	(i)	(i)	Utility Administration % allowable admin spending the same, however new details added (see rule for details)	
	N.1	(·)		Explicitly states utility EECRF costs won't count against 20% max admin cap. What about muni EECRF expenses (assuming they would not count
Administrative Spending Cap	NA	(i)(1)(G)	Utility EECRF proceeding expenses are not included in the administrative spending caps ation, Measurement and Verification (EM&V)	against it based on precedent?).
EM&V	NA	(q)	New section to the rule; PUC will hire independent EM&V contractor to evaluate programs starting with PY 2012; creation of TRM	Major change compared to current EE Rule. However, EM&V Section was reduced a fair amount compared to the Proposal for Publication
		V47	Utilities shall be assigned the EM&V costs in proportion to their annual program costs and shall pay the invoices approved by the commission. 2013 and 2014 costs shall be approved in EECRF proceedings	
EM&V: Required expenditures	NA	(q)(10)	initiated in 2013.	
EM&V Costs: Related to admin spending and EECRF cost caps	NA	(q)(10)(B)	EM&V costs shall NOT count against the utility's cost caps or admin spending caps	EM&V Costs excluded from both the 20% max admin cap and EECRF cost caps. NOTE: EM&V costs MUST be included in cost-effectiveness testing
				Preamble clarifies that the utilities are responsible for keeping deemed savings updated (there will be interaction with EM&V contractor under
Deemed Savings	NA	(i)(4)	Ties into utility administration (i) Industrial Opt-Out	section (q) to revise/update DS, as necessary)
			A for-profit entity engaged in an industrial process taking electric service at transmission voltage, or a for-profit entity engaged in an industrial process taking electric service at distribution voltage that	
Definition of Industrial Customer	NA	(c)(30)	qualifies for a tax exemption under Tax Code 151.317 and has submitted an identification notice pursuant to subsection (w)	Industrial customers allowed to opt-out
Industrial Opt-Out	NA	(w)	Identification notice Other Issues	Follows CenterPoint/TIEC language
Targeted Low Income EE Programs	(q)	(r)	Each utility shall ensure that annual expenditures for the targeted LI EE program are not less than 10% of the utility's energy efficiency budget for the program year	Implementing SB 1434: ERCOT Utilities must end up spending at least 10% of total projected budget on LI programs
Energy Efficiency Implementation Project (EEIP)	(q)	(s)	Explicitly requires utilities that don't publish new programs in EEPR to file a program template and provide notice to EEIP	Role of EEIP more explicitly defined. New language seems to follow Oncor's recommended language
				Some additional filing requirements (see rule for full list), including: details on self-direct programs if applicable, links to program manuals
EEPR Filing Requirements	(m)(2)	(n)(2)	See rule for details.	for current program year, etc.





Impact of Changes

Impacts Vary Based on Your Perspective:

- Project Sponsors
- Implementers
- Evaluator
- Energy Managers (Schools/Small Business)
- Utilities (ERCOT vs. Non-ERCOT)
- Ratepayers



2013 Energy Efficiency Programs

2012 EEPR: Projected Budgets and kW similar to 2012

- Potential for New Programs/Measures:
 - Winter kW: Outdoor lighting
 - Building Codes
 - Behavioral Programs
 - Removal of Solar Programs?







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